

Message Text

PAGE 01 MONTEV 00958 01 OF 03 221318Z

43

ACTION ARA-10

INFO OCT-01 ISO-00 CU-02 CIAE-00 COME-00 EB-07 INR-07

LAB-04 NSAE-00 SIL-01 AID-05 PA-01 PRS-01 USIA-06 L-02

SP-02 /049 W

----- 059389

R 221100Z MAR 75

FM AMEMBASSY MONTEVIDEO

TO SECSTATE WASHDC 8512

C O N F I D E N T I A L SECTION 1 OF 3 MONTEVIDEO 958

E.O. 11652: GDS

TAGS: ELAB, UY

SUBJ: AMERICAN INSTITUTE FOR FREE LABOR DEVELOPMENT
(AIFLD)

REFS: A) MVD 1626, 6/13/74; B) MVD 2017, 7/22/74;

C) MVD 2040, 7/23/74; D) ARA-LA-MRSD/L MEMCON

DTD 10/2/74

1. SUMMARY: AS CONTEMPLATED IN THE ABOVE REFERENCES THIS MISSION HAS COMPLETED A SECOND, IN-DEPTH EVALUATION OF THE AIFLD LABOR PROGRAM AND HAS AGAIN CONCLUDED THAT THERE DOES NOT EXIST IN URUGUAY TODAY THE POLITICAL CLIMATE NECESSARY FOR THE DEVELOPMENT OF A FREE, DEMOCRATIC LABOR MOVEMENT WHICH IS THE GOAL OF AIFLD. NEVERTHELESS, THE EXISTING NON-COMMUNIST LABOR FEDERATION AS WELL AS FEDERATIONS AND UNIONS WILL PROBABLY SURVIVE THE PRESENT CONDITIONS. IN FACT, BY CAUTIOUS ACCOMODATION TO THESE CONDITIONS (SOME WILL SAY COLLABORATION), THEY WILL BE BETTER OFF THAN THE COMMUNIST UNIONS WHICH IN THIS PERIOD WILL BE HARASSED AND SUPPRESSED. WE BELIEVE, HOWEVER, THAT THE CONTINUED, OPEN ASSOCIATION OF NON-COMMUNIST UNIONS WITH AIFLD MAY IN THE LONG RUN DO THEM AND THEIR INTERESTS MORE HARM THAN GOOD. THIS COULD HAPPEN WITH THE RESTORATION OF FULL, PARTICIPATORY DEMOCRACY; IT COULD ALSO HAPPEN SHOULD THE PRESENT SITUATION OF CONSERVATIVE MILITARY DOMINATION EVOLVE LEFTWARD INTO A MILITARY DOMINATION OF A MORE NATIONAL-CONFIDENTIAL

PAGE 02 MONTEV 00958 01 OF 03 221318Z

IST, POPULIST/SOCIALIST CHARACTER. THE CT RECOMMENDS TERMINATION OF THE AIFLD PROGRAM AS OF JUNE 30, 1975. THE CT RECOMMENDS AS WELL THAT THERE BE DEVELOPED AN ALTERNATIVE MEANS THROUGH WHICH NON-COMMUNIST UNIONS HERE CAN CONTINUE TO

RECEIVE TECHNICAL, MONETARY AND MORAL SUPPORT, BUT WITHOUT
USG PARTICIPATION. A SUGGESTION FOR THIS IS INCLUDED IN THIS
MESSAGE. END SUMMARY.

2. CURRENT ASSESSMENT OF THE URUGUAYAN LABOR SITUATION
THERE HAVE BEEN FEW SIGNIFICANT CHANGES IN THE LABOR SITUATION
SINCE JUNE 1974, WHEN THE COUNTRY TEAM FIRST RECOMMENDED THE
TERMINATION OF THE AIFLD LABOR PROGRAM (MVD 1626). FOR THE
MOST PART, URUGUAYAN WORKERS STILL DO NOT ENJOY TRADE UNION
RIGHTS NORMALLY ASSOCIATED WITH A FREE AND DEMOCRATIC TRADE
UNION MOVEMENT. URUGUAYAN TRADE UNIONISTS, OF WHATEVER
POLITICAL PERSUASION, LIKE OTHERS, MAY EXPERIENCE ARBITRARY
ARREST AND DETENTION. THEY ARE LIMITED IN THEIR FREEDOM OF
ASSEMBLY AND IN THE PUBLIC EXPRESSION OF OPINION. THE TRADE
UNIONS CANNOT NEGOTIATE WAGES AND THEIR INFLUENCE ON CONDI-
TIONS OF WORK IS LIMITED. AS A PRACTICAL MATTER THEY HAVE
NO RIGHT TO STRIKE, AND THEY CANNOT FREELY DEVELOP THEIR
LEGITIMATE ACTIVITIES AT THE WORK PLACE. THEY ARE ALSO DENIED
ACCESS TO THE MEDIA AS A MEANS OF EXPRESSION. THESE LIMITATIONS
ARE NOT ONLY THE RESULT OF CLOSE, MILITARY-DIRECTED CONTROL
AND SURVEILLANCE OF THE LABOR SCENE, BUT THEY ALSO REFLECT
A STRONGLY HELD BIAS AMONG KEY CIVILIANS AS WELL. TRADE UNIONS
UNDER THESE CONDITIONS ARE STIFLED TO THE POINT THAT ONLY ABOUT
EIGHT PERCENT OF THE LABOR FORCE IS ORGANIZED AT THE PRESENT
TIME. THOSE WHO ARE ORGANIZED FIND THEMSELVES IN AN UNCLEAR
LEGAL SITUATION. ONE UNION, A COMMUNIST LABOR UNION WHICH
CALLED A ONE-DAY STRIKE, WAS OFFICIALLY DECLARED ILLEGAL.
WHILE OTHER UNIONS ENJOY 'PERSONERIA JURIDICA' WHICH THEY
HELD BEFORE THE ADVENT OF THE PRESENT LABOR LAW, THE STATUS
OF NEWLY-FORMED UNIONS IS UNCLEAR. UNIONS WHICH ARE INCLINED
TO DO SO HOLD ELECTIONS FOR OFFICERS, BUT THE MINISTRY OF
LABOR HAS REFUSED TO ACCEPT THESE ELECTIONS AS "OFFICIAL";
NOR HAS THE MINISTRY OFFICIALLY APPROVED ANY ELECTIONS OF
OFFICERS IN LOCAL UNIONS. WHILE THE GOU, THROUGH THE MINISTRY
OF LABOR, CONTENDS IT TREATS ALL ORGANIZED LABOR ON EQUAL
TERMS, THERE IS PERSISTENT EVIDENCE THAT SOME ARE MORE EQUAL
THAN OTHERS. THUS, WHILE THE COMMUNIST-LED CNT WAS DISSOLVED
CONFIDENTIAL

PAGE 03 MONTEV 00958 01 OF 03 221318Z

BY THE GOU THE AIFLD-BACKED CGTU CONTINUES TO FUNCTION AND
HAS DIRECT ACCESS TO MINISTRY OF LABOR OFFICIALS (MILITARY
OFFICERS FOR THE MOST PART) WHO CONCERN THEMSELVES WITH UNION
AFFAIRS. FOR ALL THESE REASONS THE CT BELIEVES THAT, HOWEVER
LONG IT MAY ENDURE, THE PRESENT GOVERNMENTAL SITUATION IN
URUGUAY WILL NOT BE ONE IN WHICH LABOR FLOURISHES OR IN WHICH
THE WORDS "FREE, DEMOCRATIC LABOR" WILL BE MUCH MORE THAN AN
IRONIC EXPRESSION. WE MUST ASK, THEN, WHETHER THIS IS THE KIND
OF LABOR SITUATION WITH WHICH THE USG, THROUGH ITS INSTRU-
MENTALITY, AIFLD, SHOULD BE ASSOCIATED. WE MUST ALSO ASK WHAT
WILL BE THE FATE OF SUCH AN URUGUAYAN TRADE UNION MOVEMENT
WHEN THE PRESENT POLITICAL SITUATION, AS IT WILL, EVOLVES
INTO ANOTHER; AND, WHAT WOULD BE THE FATE OF THE USG INSTRU-

MENTALITY, AIFLD; AND, WHAT WOULD BE THE EFFECT ON US INTEREST AND IMAGE IF IT WERE REJECTED?

3. PROSPECTS FOR THE FUTURE

THE CT HOPES AND BELIEVES THAT URUGUAY WILL EVENTUALLY RETURN TO ITS TRADITIONALLY DEMOCRATIC FORM OF GOVERNMENT AND THAT TRADE UNIONS WILL THEN FUNCTION FREELY. SUCH A SITUATION IMPLIES, HOWEVER, THAT OTHER INSTITUTIONS OF DEMOCRACY SUCH AS THE MEDIA, THE UNIVERSITIES, ETC., WILL ALSO OPERATE FREELY AND WITH THE RIGHT TO COMMENT AND CRITICIZE. A KEY QUESTION IN THE ASSESSMENT OF THE AIFLD PROGRAM CONTINUES TO BE THE PROSPECTS FOR THE FUTURE OF THE NON-COMMUNIST CONFEDERATION AND UNIONS IN SUCH A RESTORED DEMOCRATIC SITUATION. ONCE AGAIN WE CONCLUDE THAT THESE ORGANIZATIONS WHICH WE ARE TRYING TO ASSIST THROUGH AIFLD WOULD COME UNDER HARSH CRITICISM BECAUSE OF THEIR ASSOCIATION WITH AN INSTRUMENTALITY OF THE USG DURING A PERIOD OF MILITARY-DOMINATED GOVERNMENT IN WHICH NORMAL FREEDOMS WERE PROSCRIBED. THUS THE VERY PEOPLE WE ARE TRYING

CONFIDENTIAL

PAGE 01 MONTEV 00958 02 OF 03 221329Z

43

ACTION ARA-10

INFO OCT-01 ISO-00 CU-02 L-02 CIAE-00 COME-00 EB-07 INR-07

LAB-04 NSAE-00 SIL-01 AID-05 PA-01 PRS-01 USIA-06

SP-02 /049 W

----- 059524

R 221100Z MAR 75

FM AMEMBASSY MONTEVIDEO

TO SECSTATE WASHDC 8513

C O N F I D E N T I A L SECTION 2 OF 3 MONTEVIDEO 958

TO HELP WOULD, WE BELIEVE, IN THE LONG RUN BE HURT BY OUR EFFORTS AND ASSISTANCE, AND THE US INTEREST AND IMAGE WOULD ITSELF BE TARNISHED WHEN OUR INSTRUMENT, AIFLD, IS REJECTED. BUT THIS IS ONLY ONE SCENARIO IN WHICH US INTEREST AND THE INTEREST OF NON-COMMUNIST LABOR COULD BE DAMAGED. THERE IS ALSO THE POSSIBILITY OF THE ASSUMPTION OF POWER BY A MILITARY FACTION WITH STRONGLY NATIONALIST, "ANTI-IMPERIALIST," POPULIST/ SOCIALISTIC INCLINATIONS. A LEFTIST FACTION OF THIS KIND IS KNOWN TO EXIST AND A BEHIND-THE-SCENES STRUGGLE IS CURRENTLY IN AT LEAST A NASCENT STAGE. THE UNCERTAINTIES OF THE ECONOMIC FUTURE OF URUGUAY, EMBARKED ON A BOLD EFFORT TO CORRECT PAST MISTAKES WHICH LED TO A QUARTER CENTURY OF STAGNATION, ARE GREAT. THE GRIEVOUS EFFECT HERE OF THE ENERGY CRISIS AND A PARALLEL LOSS OF URUGUAY'S MAJOR EXPORT MARKETS, NOT TO MENTION THE VICISSITUDES OF THE WORLD ECONOMY, COULD DOOM

THE BEST OF URUGUAYAN EFFORTS TO FAILURE DUE TO CIRCUMSTANCES BEYOND ITS CONTROL. SUCH FAILURE, IF IT DID NOT CAUSE MERELY A TIGHTENING OF THE MILITARY GRIP TO STIFLE DISSENT, WOULD BE MORE LIKELY TO PRODUCE AN EVOLUTION TO THE LEFT THAN A RESTORATION OF FULL DEMOCRACY. THUS WE MIGHT SEE A PERUVIAN-TYPE PROGRAM WITH AN ESSENTIALLY MILITARY GOVERNMENT. OR WE MIGHT SEE, AS IN BOLIVIA DURING THE OVANDO-TORRES PERIOD, THE MILITARY MAKING COMMON CAUSE WITH THE MOST RADICAL, LEFTIST, ANTI-AMERICAN AND COMMUNIST-LEANING POLITICIANS AROUND. IN SUCH CIRCUMSTANCES IT IS HARD TO SEE HOW AN AIFLD PROGRAM WOULD SURVIVE AS IT BECAME A TARGET OF CONFIDENTIAL

PAGE 02 MONTEV 00958 02 OF 03 221329Z

ANTI-YANKEE, ANTI-IMPERIALIST, ANTI-CIA "GORILLA-TOOL" ACCUSATIONS, OR SIMPLY THE VICTIM OF PERUVIAN-STYLE LEFTIST, THIRD-WORLD NATIONALISM WHICH CAN ACCEPT NEITHER AIFLD NOR PEACE CORPS-TYPE PROGRAMS. AIFLD DID NOT SURVIVE IN VELASCO'S PERU. IT WAS ALMOST IMMEDIATELY REJECTED IN OVANDO'S BOLIVIA AND ONLY MANAGED TO MAINTAIN AN EXTRA LEGAL, HOLDING OPERATION PRESENCE THROUGHOUT THE OVANDO/TORRES PERIOD FOR A VARIETY OF REASONS TOO COMPLEX TO GO INTO HERE. IT IS OUR CONCLUSION THAT AIFLD WOULD NOT SURVIVE IN URUGUAY SHOULD DEVELOPMENTS HERE BE SIMILAR. FOR ANOTHER PARALLEL, ONE WONDERS WHETHER AN AIFLD PROGRAM WOULD SURVIVE, IF ONE EXISTED, IN PORTUGAL TODAY.

4. CURRECT ASSESSMENT OF AIFLD FORMULA

A CLEAR PROBLEM INHERENT IN THE AIFLD FORMULA AS WE SEE IT APPLIED IN URUGUAY TODAY IS THE PARTICIPATION OF THE USG ITSELF IN AN EFFORT OT PROMOTE FREE, DEMOCRATIC TRADE UNIONISM. IDEALISTICALLY SOUND AND DESIRABLE AS THIS OBJECTIVE MAY BE, SUCH AN ACTIVITY IS NONETHELESS, LOOKED AT WITH MORE CLINICAL COLDNESS, A CLEAR FORM OF DIRECT INVOLVEMENT IN (SOME WOULD SAY INTERVENTION) AN AREA OF GREAT POLITICAL, ECONOMIC AND SOCIAL SENSITIVITY IN A FOREIGN COUNTRY. IT IS, MOREOVER, AN AREA OF POTENTIALLY GREAT POWER IN ALL OF THESE FIELDS. IN THIS RESPECT THE LABOR MOVEMENT OCCUPIES A POSITION IN NATIONAL LIFE WITH MANY SIMILARITIES TO POLITICAL PARTIES THEMSELVES. WE SOULD NOT AS A GOVERNMENT THINK OF ENTERING THE POLITICAL FIELD IN FOREIGN COUNTRIES DIRECTLY THROUGH, SAY, AN AMERICAN INSTITUTE FOR DEMOCRATIC POLITICAL PARTY DEVELOPMENT (PERHAPS ACTING IN SUCH ACTIVITIES THROUGH A JOINT COMMITTEE OF THE REPUBLICAN AND DEMOCRATIC PARTIES PLAYING A CONTRACTUAL, FUNDING ROLE SIMILAR TO THAT OF AFL/CIO IN AIFLD) FOR OBVIOUS REASONS. THEN, WE ASK, WHY SHOULD WE TRY TO DO THE SAME IN THE LABOR FIELD IN WHICH THE SAME PATERNALISTIC INTERVENTIONIST DEFECTS ARE OBVIOUS? FREE DEMOCRATIC UNIONS, IF THEY ARE TO ACHIEVE THEIR GOALS IN BEHALF OF THE WORKING MAN, MUST STRIVE TO BE A POWER ELEMENT IN ANY SOCIETY AND SUCH POWER CAN BE EXERCISED FOR GOOD OR FOR BAD. THUS, THE ASSOCIATION OF A USG INSTRUMENTALITY IN THE FORMATION OF SUCH A POWER INSTRUMENT INEVITABLY CAN INVOLVE ITS PARENT HALF,

THE USG, IN DELICATE, INTERNAL AFFAIRS OF OTHER COUNTRIES. WE
DRAW A CLEAR DISTINCTION BETWEEN SUCH INVOLVEMENT WITH LABOR
CONFIDENTIAL

PAGE 03 MONTEV 00958 02 OF 03 221329Z

(A NON-GOVERNMENT POWER INSTRUMENT, WHICH IN THEORY SHOULD
BE INDEPENDENT, FREE, AND EVEN CAPABLE OF ACTION AGAINST
THE GOVERNMENT ITSELF) AND OUR INVOLVEMENT, FOR EXAMPLE,
WITH THE MILITARY INSTITUTION THROUGH MILGRP'S IN WHICH
WE ARE TRYING, BY MUTUAL AGREEMENT, TO IMPROVE AN ELEMENT OF
THE GOVERNMENT ITSELF. THE AIFLD FORMULA AS CONCEIVED IN THE
EARLY DAYS OF THE ALLIANCE FOR PROGRESS WHEN ACCELERATED
CHANGE IN THE ECONOMIC AND SOCIAL FIELDS WAS TO BE ACHIEVED
WITHIN A DEMOCRATIC FRAMEWORK HAD MERIT EVEN THOUGH THE LABOR
FIELD HAD THEN AS NOW THE KIND OF SENSITIVITIES INDICATED. THIS
WAS BECAUSE IT WOULD, IN A DEMOCRATIC ENVIRONMENT, CONSTANTLY
BE SUBJECTED TO INDEPENDENT OUTSIDE SCRUTINY AND CRITICISM
BY THE MEDIA AND OTHER INSTRUMENTS AND AGENCIES OF A FREE SOCIETY.
AND IN THOSE EARLY DAYS (PERU, 1962-63) THE USG HELD SEVERLY
ALOOF WHEN ANY EFFORT WAS MADE THROUGH THE MILITARY
HAVE ASSUMED POWER (SOMETIMES CONSERVATIVELY AND SOMETIMES
RADICALLY) IN MANY COUNTRIES IN LATIN AMERICA. AND EVEN
HERE IN URUGUAY, A FORMER BASTION OF DEMOCRACY, THE
MILITARY HAVE ASSUMED SUCH A ROLE THAT THERE IS NO LONGER
AN APPROPRIATE ENVIRONMENT FOR THE DEVELOPMENT OF FREE
LABOR, OR ONE IN WHICH THE LABOR/GOVERNMENT RELATIONSHIP
IS SUBJECTED TO OPEN CRITICISM. VIEWED FROM THE FORMERLY
DOMINANT (AND STILL NUMERICALLY SUPERIOR) COMMUNIST LABOR
CAMP, THE NON-COMMUNIST LABOR GROUPS WITH WHICH WE COOPERATE
WILL BE JUDGED TO BE COLLABORATORS WITH AND PERHAPS TOOLS OF
THE MILITARY. AND THIS IS PROBABLY TRUE AS WELL FROM THE
POINT OF VIEW OF SUPPRESSED INTELLECTUALS AND CERTAIN
ELEMENTS OF THE MEDIA NOT FREE TODAY TO EXPRESS THEMSELVES.
ACCOUNT IN OUR JUDGMENT MUST ALSO BE TAKEN OF AIFLD'S BEING
ENGULFED IN THE CURRENT VOGUE OF ANTI-CIA PUBLICITY AND
THE CHARGES THAT AIFLD HAS BEEN USED BY THE CIA. IN OUR

CONFIDENTIAL

PAGE 01 MONTEV 00958 03 OF 03 221336Z

43
ACTION ARA-10

INFO OCT-01 ISO-00 CU-02 CIAE-00 COME-00 EB-07 INR-07

LAB-04 NSAE-00 SIL-01 AID-05 PA-01 PRS-01 USIA-06 L-02

SP-02 /049 W

----- 059614

R 221100Z MAR 75

FM AMEMBASSY MONTEVIDEO

TO SECSTATE WASHDC 8514

C O N F I D E N T I A L FINAL SECTION OF 3 MONTEVIDEO 958

JUDGMENT ALL OF THESE FACTORS SUGGEST THAT IN EITHER OF THE SITUATIONS CONSIDERED ABOVE (A FULL RESTORATION OF DEMOCRACY OR A RADICAL CHANGE TO THE LEFT) THOSE LABOR ORGANIZATIONS WHICH COLLABORATED WITH OR EXISTED AT THE SUFFERANCE OF THE CONSERVATIVE MILITARY, OR WHICH WERE RELATED TO AN INSTRUMENTALITY OF THE USG, AND WHICH CAN BE ACCUSED OF HAVING HAD SOME RELATIONSHIP WITH THE CIA, WILL INEVITABLY SUFFER. THE CLEAR DEFECT IN OUR OPINION IS ASSOCIATION WITH THE USG THROUGH SUCH AN INSTRUMENTALITY AS AIFLD, AND IT IS THIS DEFECT WHICH WE BELIEVE MUST NOW BE ELIMINATED THROUGH THE CLOSING OF THE AIFLD PROGRAM IN URUGUAY. IN SHORT, THE AIFLD FORMULA, AN AID-FINANCED AND AUDITED EFFORT TO SUPPORT THE AFL/CIO'S LAUDABLE OBJECTIVE OF PROMOTING THE GROWTH OF FREE, DEMOCRATIC TRADE UNIONISM, IS INCONSONANT WITH THE POLITICAL POWER REALITIES OF URUGUAY TODAY AND THEREFORE WITH THE LONG-RUN INTERSTS OF DEMOCRATIC LABOR ITSELF AND OF THE USG.

5. RECOMMENDATION FOR TERMINATION OF THE AIFLD PROGRAM FOR THE REASONS STATED ABOVE, SUPPLEMENTING THE POSITION EXPRESSED IN MVD 1626 OF JUNE 13, 1974, THE CT RECOMMENDS THAT THE AIFLD PROGRAM BE DISCONTINUED BY JUNE 30, 1975. THE CT ALSO RECOMMENDS, HOWEVER, THAT AN EFFORT BE MADE TO FIND AN ALTERNATIVE TO THE PRESENT PROGRAM WHICH COULD PROVIDE NON-COMMUNIST TRADE UNIONS IN URUGUAY WITH TECHNICAL, MONETARY AND MORAL SUPPORT.

6. POSSIBLE ALTERNATIVE
CONFIDENTIAL

PAGE 02 MONTEV 00958 03 OF 03 221336Z

THE CT BELIEVES THAT THE MOST DESIRABLE OPTION WOULD BE A DIRECT AFL/CIO/CGTU OPERATION, CLEARLY IDENTIFIED AS SUCH, AND PROVIDING A PROGRAM SIMILAR TO THAT OF AIFLD. THE PROGRAM WOULD BE BASED ON AGREEMENT BETWEEN THE TWO MOVEMENTS, HOWEVER, WITHOUT GOVERNMENT PARTICIPATION IN THE AGREEMENT ITSELF OR IN THE FUNDING OF OR AUDITING IN URUGUAY OF ITS RESULTS. THER IS A GREAT DIFFERENCE, WE BELIEVE, BETWEEN GOVERNMENT INTERVENTION, HOWEVER INDIRECT, IN THE SENSITIVE AREA OF FOREIGN LABOR MOVEMENTS, AND A UNION TO UNION COOPERATION BASED ON THE INTERNATIONALLY SHARED FRATERNAL INTERSTS OF WORKING MEN EVERYWHERE. AN AFL/CIO REPRESENTATIVE, IF ESATABLISHED HERE, WOULD BE ABLE TO DEAL WITH THE CGTU, FEDERATIONS AND LOCAL UNIONS, AS NEEDED, AND WOULD ALSO BE ABLE TO CONTINUE IMPORTANT SERVICES PROVIDED BY AIFLD TO AND THROUGH THE ITS. SUCH A PROGRAM WOULD NOT ONLY BE COMPLETELY DIVORCED FROM THE USG IN THE FIELD BUT IT WOULD HAVE NONE OF THE TRAPPINGS OF A USG AGENCY OR CONTRACTOR; I.E., THE "INSTITUTE," EMBASSY CARS, EMBASSY FURNITURE, DIPLOMATIC LICENSE PLATES, FREE ENTRY AND COMMISSARY PRIVILEGES, OFFICIAL VISAS, APO

SERVICES, ETC. THE EMBASSY, THROUGH THE LABOR ATTACHE, WOULD NATURALLY BE INTERESTED IN THIS AS AN ELEMENT OF THE LABOR SCENE IN URUGUAY AND WOULD REPORT ON IT AS IT WOULD ANY OTHER UNION ACTIVITY. IN ESSENCE THE PROGRAM WOULD BE RUN TOTALLY ON ITS OWN AND AS ITS OWN BY THE AFL/CIO AND PREFEREABLY, FOR THE FULL INDEPENDENCE WE FEEL IS REQUIRED, WITH AFL/CIO'S OWN FUNDS. SHOULD THIS NOT BE POSSIBLE, HOWEVER, ANY USG ASSISTANCE AS TO FUNDING SHOULD BE DONE IN WASHINGTON ONLY AND UNDER VERY BROAD GUIDELINES. IN THE FIELD THE PROGRAM SHOULD BE EXCLUSIVELY A REFLECTION OF AFL/CIO/CGTU FRATERNAL INTEREST AND WITH NO USG STAMP ON IT WHATSOEVER OR INVOLVEMENT IN ITS AUDITING, MONITORING OR EVALUATION. SUCH A PROGRAM COULD BE COMBINED WITH THE ITS PROGRAM ALREADY UNDERWAY IN URUGUAY IF SO DESIRED.

7. PROCEDURE FOR DISCUSSION OF THE CT RECOMMENDATION IN WASHINGTON

IT IS OF THE UTMOST IMPORTANCE IN OUR RELATIONS WITH THE GOU THAT THIS RECOMMENDATION AND SUBSEQUENT DISCUSSIONS REMAIN CONFIDENTIAL. AIFLD CPD ALVA MOORE HAS BEEN SHOWN CONFIDENTIAL

PAGE 03 MONTEV 00958 03 OF 03 221336Z

THIS TELEGRAM AND ONCE AGAIN CAUTIONED AS TO ITS CONFIDENTIAL NATURE WHILE A FINAL DECISION WITHIN THE USG IS AT ISSUE.

8. AS STATED IN REFERENCE C, THE AMBASSADOR IS PREPARED TO GO TO WASHINGTON TO PARTICIPATE IN THE DECISION.
SIRACUSA

CONFIDENTIAL

<< END OF DOCUMENT >>

Message Attributes

Automatic Decaptioning: X
Capture Date: 26 AUG 1999
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: TEXT ON MICROFILM ONLY, LABOR INSTITUTES, PROGRAMS (PROJECTS), LABOR UNIONS, ORGANIZATION & MANAGEMENT, FOREIGN POLICY POSITION
Control Number: n/a
Copy: SINGLE
Draft Date: 22 MAR 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: GolinoFR
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975MONTEV00958
Document Source: ADS
Document Unique ID: 00
Drafter: n/a
Enclosure: DECLASSIFIED PER MEMO P890136-0594, DELETED ACCESSION #D750101-0228,
Executive Order: 11652 GDS
Errors: n/a
Film Number: P890136-0698
From: MONTEVIDEO
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19750399/baaaatmi.tel
Line Count: 358
Locator: TEXT ON-LINE, TEXT ON MICROFILM
Office: ACTION ARA
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 7
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: GolinoFR
Review Comment: n/a
Review Content Flags:
Review Date: 12 SEP 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <12 SEP 2003 by ElyME>; APPROVED <30 OCT 2003 by GolinoFR>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
05 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: n/a
TAGS: ELAB, UY, AIFLD
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006